#### CITY OF HUDSON

# INDEPENDENT AUDITOR'S REPORTS BASIC FINANCIAL STATEMENTS AND SUPPLEMENTARY INFORMATION SCHEDULE OF FINDINGS AND QUESTIONED COSTS

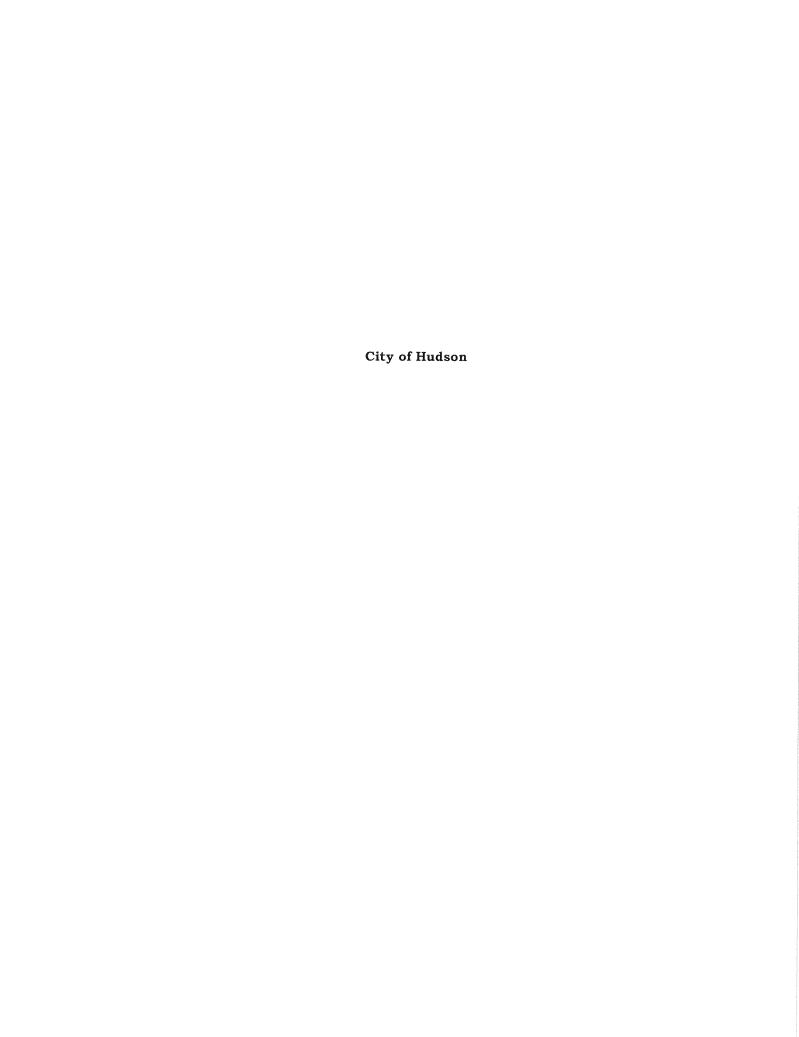
JUNE 30, 2011

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#### Officials

Bernie Jensen	Mayor	Dec 2011
Robert Grittmann	Mayor Pro Tempore	Dec 2013
David Spake	Mayor Pro tem	Dec 2011
George Wessel	Council Member	Dec 2011
Allen Schneider	Council Member	Dec 2011
Dennis Sadler	Council Member	Dec 2013
Sandie Deahl	City Coordinator/Clerk	January 1, 2012
Richard Hansen	Attorney	January 1, 2012





James R. Ridihalgh, C.P.A. Gene L. Fuelling, C.P.A Donald A. Snitker, C.P.A.

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#### Independent Auditor's Report

To the Honorable Mayor and Members of the City Council:

We have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of Hudson, Iowa, as of and for the year ended June 30, 2011, which collectively comprise the City's basic financial statements listed in the table of contents. These financial statements are the responsibility of the City of Hudson's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

As described in Note 1, these financial statements were prepared on the basis of cash receipts and disbursements, which is a comprehensive basis of accounting other than U.S. generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash basis financial position of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of Hudson as of June 30, 2011, and the respective changes in cash basis financial position for the year then ended in conformity with the basis of accounting described in Note 1.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated October 31, 2011 on our consideration of the City of Hudson's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be considered in assessing the results of our audit.

Management's Discussion and Analysis on pages I through VIII and budgetary comparison information on pages 25 through 27 are not required parts of the basic financial statements, but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management

regarding the methods of measurement and presentation of the required supplementary information. We did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Hudson's basic financial statements. We previously audited, in accordance with the standards referred to in the second paragraph of this report, the financial statements for the seven years ended June 30, 2010 (which are not presented herein) and expressed unqualified opinions on those financial statements which were prepared in conformity with an other comprehensive basis of accounting. Other supplementary information included in Schedules 1 through 7 is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in our audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Reddelyh, Fielling, Snither, Weber & Co., P.C.

Ridihalgh, Fuelling, Snitker, Weber & Co., P.C.

October 31, 2011

#### MANAGEMENT DISCUSSION AND ANALYSIS

The City of Hudson provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2011. We encourage readers to consider this information in conjunction with the City's financial statements, which follow.

#### 2011 FINANCIAL HIGHLIGHTS

- The City's revenues increased by \$361,000 from fiscal year 2010 to fiscal year 2011.

  Receipts in the City's governmental funds increased by \$36,000, receipts in the City's business funds increased by \$86,000.
- Disbursements decreased \$128,000 overall from fiscal year 2010. Decreased expenses in the governmental funds were increased by \$361,000 and decreased expenses in the business funds were \$181,000. The variables in governmental and business funds spending reflects a completion of projects and purchase of equipment from reserves.
- The City's total cash basis net assets decreased \$436,000 from fiscal year 2010 to fiscal year 2011 to a total of \$2,538,356. The decrease in the cash basis reflects expenditures on capital projects with proceeds for partial capital project costs to be received in fiscal year 2012.

#### **USING THIS ANNUAL REPORT**

The annual report consists of a series of financial statements and other information as follows:

Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the City's financial activities.

The Government-wide Financial Statement consists of a Statement of Activities and Net Assets. This statement provides information about the activities of the City as a whole and presents an overall view of the City's finances.

The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report the City's operations in more detail than the government-wide statement by providing information about the most significant funds.

Notes to financial statements provide additional information essential to a full understanding of the data provided in the basic financial statements.

Required Supplementary Information further explains and supports the financial statements with a comparison of the City's budget for the year.

Other Supplementary Information provides detailed information about the non-major governmental funds.

**Basis of Accounting** 

The City maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with U.S. generally accepted accounting principles. Therefore, when reviewing the financial information and discussion within this annual report, the reader should keep in mind the limitations resulting from the use of the cash basis of accounting.

#### REPORTING THE CITY'S FINANCIAL ACTIVITIES

#### Government-wide Financial Statement

One of the most important questions asked about the City's finances is, "Is the City as a whole, better off or worse off, as a result of the year's activities?" The Statement of Activities and Net Assets reports information which helps answer this question.

The Statement of Activities and Net Assets presents the City's net assets. Over time, increases or decreases in the City's net assets may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The Statement of Activities and Net Assets is divided into two kinds of activities:

- Governmental Activities include public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service and capital projects. Property tax and state and federal grants finance most of these activities.
- Business Type Activities include the electric utility, water utility, sanitary sewer system
  and the solid waste disposal funds. These activities are financed primarily by user charges.

#### **Fund Financial Statements**

#### The City has two kinds of funds:

1) Governmental funds account for most of the City's basic services. These focus on how money flows into and out of those funds, and the balances at year-end that are available for spending. The governmental funds include: 1) the General Fund, including the Rural Fire Fund, 2) the Special Revenue Funds, such as Road Use Tax and Tax Increment Financing Fund, 3) the Debt Service Fund, and 4) the Capital Projects Fund. The governmental fund financial statements provide a detailed, short-term view of the City's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs.

The required financial statements for governmental funds include a statement of cash receipts, disbursements, and changes in cash balances.

2) Proprietary funds account for the City's Enterprise Funds and for the Internal Service Fund. Enterprise Funds are used to report business type activities. The City maintains four Enterprise Funds to provide separate information for the Water, and Sewer funds, considered to be major funds of the City, and the Electric, and Solid Waste Disposal considered to be non-major funds of the City. The City of Hudson no longer has an electric utility; however, in 2010 a balance remained within the fund. Internal Service funds are an accounting device used to accumulate and allocate costs internally among the City's various functions. The City of Hudson utilizes no internal service funds.

The required financial statements for proprietary funds include a statement of cash receipts, disbursements and changes in cash balances.

Reconciliations between the government-wide statement and the fund financial statements follow the fund financial statements.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

Net assets may serve over time as a useful indicator of financial position. The City's cash balance for governmental activities decreased from a year ago, from \$2.277 million to \$2.022 million. The analysis that follows focuses on the changes in cash balances for *governmental activities*.

## Changes in Cash Basis Net Assets of Governmental Activities (Expressed in Thousands)

	Year Ended June 30, 2011			
Description	2010	% of Total	2011	% of Total
Receipts and transfers:				
Program Receipts:				
Charges for Service	61	4%	7:	L 4%
Miscellaneous	25	1%	55	5 3%
General Receipts:				
Property Tax	735	44%	768	
Tax Increment Financing Revenues	85	5%	90	5%
Local Option Sales Tax	261	16%	255	5 15%
Licenses & Permits	48	3%	63	3 4%
Use of money and property	117	7%	36	5 2%
Intergovernmental	339	20%	369	22%
Total receipts	\$1,672	100%	\$ 1,708	100%
Disbursements:				
Public Safety	390	24%	467	7 24%
Public Works	438	27%	420	21%
Health and Social Services	3	0%	3	3 0%
Culture and Recreation	319	20%	363	18%
Community and Economic Development	43	3%	47	7 2%
General Government	245	15%	192	2 10%
Debt Service	0	0%	200	10%
Capital Projects	180	11%	289	15%
Total Disbursements	1,620	100%	\$ 1,981	100%
Total other financing sources	19		19	
Increase in cash basis net assets	71		\$ -254	
Cash basis net assets beginning of year	2,207	•	\$ 2,277	_
Cash basis net assets end of year	2,277		\$ 2,022	

The City's total receipts and transfers for governmental activities increased by \$36,394. The total cost of all programs and services decreased by \$361,958, with no new programs added this year.

The City did not increase general fund property tax rates for 2011. Property tax receipts increased by \$32,255. The City had no governmental funds borrowing in fiscal 2011.

The costs of all governmental activities this year was \$1.982 million compared to \$1.620 million last year. Overall the City's governmental program receipts, increased in 2011 from approximately \$86,393 to \$126,911. The City paid for the remaining "public benefit" portion of governmental activities with approximately \$1,581,262 in property tax, local option tax, and tax increment financing receipts.

Total business type activities receipts for the fiscal year were \$871,550 compared to \$897,729 last year. Total disbursements and transfers for the fiscal year increased by \$8,929 to a total of \$959,217.

## Changes in Cash Basis Net Assets of Business Type Activities (Expressed in Thousands)

	Year Ended June 30, 2011					
Description		2010	% of Total		2011	% of Total
Receipts and transfers:						
Program Receipts:						
Charges for Service						
Water		250	28%		295	33%
Sewer		207	23%		254	29%
Electric		0	0%		0	0%
Nonmajor		116	13%		150	17%
General Receipts:						
Unrestricted interest on investments		17	3%			1%
						0%
Miscellaneous & Debt Proceeds		23	4%		100	
Other and Transfers in		284	32%		73	20%
Total receipts	\$	560	100%	\$	885	100%
Disbursements:						
Water		474	50%		309	30%
Sewer		304	32%		434	42%
Electric		0	0%		0	0%
Nonmajor		172	18%		216	21%
Meter Deposits	0		0%		0	0%
Total Disbursements	\$	1,443	100%	\$	959	100%
Transfers out		94			92	
Increase (decrease) in cash balance	\$	(146)		\$	(180)	
Cash basis net assets beginning of year	\$	841		\$	694	
				*** ***********************************		
Cash basis net assets end of year	\$	694		\$	513	

#### INDIVIDUAL MAJOR GOVERNMENTAL FUND ANALYSIS

- The Tax Increment Finance (TIF) Fund was established to account for a major urban renewal project within the City's business district. The cash balance in the TIF Fund was \$161,239 an increase of \$3,051 over the 2010 fund balance of \$158,188. A Northern Tier Commercial Urban Renewal Area was established by the City of Hudson in fiscal year 2010 with no revenues or expenses incurred.
- The Debt Service Fund is supported by transfers of \$87,678.64 from the TIF Fund, \$94,061.97 from the Road Use Fund, and \$18,812.39 from the Sewer Fund. No property taxes were levied to pay back general obligation bonds. The remaining balance in the Debt Service Fund was \$990.01.
- The Local Option Sales Tax Fund had receipts of \$255,398 and then transferred \$220,868 to the general fund. The net result was an increase \$34,530 leaving an ending Local Option Sales tax Fund balance of \$514,713.
- The Water Fund cash balance decreased by \$37,434 to \$327,770 due to expenses relating to capital projects. Ending balance for the Water Fund is \$327,770.
- The Sewer Fund cash balance decreased by \$149,210 to \$118,146 due to expenses relating to capital Projects including liner repairs and dredging the lagoon at the Waste Water Treatment Plant. Ending balance for the Sewer Fund is \$118,146.
- The Nonmajor Fund cash balance increased by \$6,622 to \$68,083. The increase was due to increased revenues in the waste management collection through making contractual payments for garbage collection paid first out of the utility billing receipts. The City also established a storm water utility.
- Capital Project Funds were established for the Northern Business Park, Cedar Street Storm Water Project, Washington/Waterloo/6<sup>th</sup> Street Intersection, Safe Room with a combined ending fund cash balance of (\$369,482) an increase of \$289,141 from 2010. with expenses to be recouped with TIF Financing, Grants, Internal Fund Transfers, or Bond Notes.

#### **BUDGETARY HIGHLIGHTS**

Over the course of the year, the City amended its budget once. The net result of that amendment was to increase revenues by \$411,000. Budgeted expenditures increased by \$711,767 with \$614,816 of the increase in expenditures attributable to governmental activities and the remaining \$96,951 paid out of the business activities. The budget increase was primarily for capital street, water and sewer projects and equipment purchases not included in the original FY11 budget.

#### **DEBT ADMINISTRATION**

At June 30, 2011 the City had \$2,195,000 of General Obligation Capital Loan Notes outstanding. In the fiscal year ended June 30, 2006 two loans were taken from the State Revolving Fund, a \$625,000 Water Revenue Capital Loan Note, on which \$21,000 plus interest was repaid, and a \$356,923 Sewer Revenue Capital Loan Note, on which \$26,000 plus interest was repaid. The City of Hudson issued A 2010 revenue bond debt of \$46,000 Forgivable Loan per a Water Revenue Bond Note, and a \$183,000 Water Revenue

Bond Note with only interest and loan origination fees paid in 2010. At the end of fiscal year 2011, only \$158,123 was drawn down of the \$183,000 Water Revenue Bond Note. The net comparison is as show below:

### Outstanding Debt at Year End (Expressed in Thousands)

	Year Ended June 30, 2011		
Description	2010	2011	
General Obligation-Capital Loan Note	2300	2195	
2006 Water Revenue Capital Loan Note	532	506	
2006 Sewer Revenue Capital Loan Note	279	258	
2010 Water Revenue Capital Loan Note	46	46	
2010 Water Revenue Capital Loan Note	158	151	
Total Outstanding Debt	3315	3156	

The Constitution of the State of lowa limits the amount of general obligation debt cities can issue to 5% of the assessed value of all taxable property within the City's corporate limits. The City's outstanding general obligation debt of \$2,195,000 is below its constitutional debt limit of \$7,970,827.

#### ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

The City of Hudson's elected and appointed officials and citizens considered many factors when setting the fiscal year 2012 budget.

Amounts available for appropriation in the operating budget are 6.461million, a increase of \$1.178 million over the 2011 estimated budgetary amounts. This is due in a large part to a capital projects anticipated grants, debt proceeds, and increased property tax. Budgeted disbursements are \$1,174,000 more than budgeted for 2011. This increase is due to anticipated capital projects; most city departments budgetary requests experienced a 3% increase across the board, with reserve funds established for the anticipated purchase of a police vehicle and ambulance. The City has added no major new programs; however, it is anticipated that expenses will cost no more than anticipated revenues for fiscal year 2012 budgetary accounting. This number will fluctuate within the fiscal year 2012 due to capital project completion or delays, grant receipts, or emergency action items on behalf of the city.

#### CONTACTING THE CITY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact Sandie Deahl, City Clerk/Coordinator, 525 Jefferson Street, Hudson, Iowa, 50643. Phone (319) 988-3600.



#### Statement of Activities and Net Assets - Cash Basis

As of and for the year ended June 30, 2011

				Program Receipts
				Oper. Grants, (
				Contributions,
			Charges for	and Restricted
	Disl	oursements	Service	Interest
Functions / Programs:	dimensional discount			
Governmental activities:				
Public safety	\$	466,753	123,567	252,063
Public works		420,462	-	-
Health and social services		3,000		•••
Culture and recreation		362,891	15,212	43,525
Community and economic development		46,994	23,669	_
General government		192,430	42,985	_
Debt service		200,388		_
Capital projects	-	289,216		-
Business type				
Total governmental activities		1,982,134	205,433	295,588
Business type activities:				
Sewer		433,913	287,523	-
Water		308,885	248,265	_
Nonmajor business type funds	beering a construction of the construction of	216,419	149,686	
Total business type activities		959,217	685,474	
Total	\$ 2	2,941,351	890,907	295,588

#### General Receipts:

Property tax levied for:
 General purposes
 Tax increment financing
Local option sales tax
Unrestricted interest
Rents
SRF debt proceeds
Miscellaneous
Transfers

Total general receipts and transfers

Change in cash basis net assets
Cash basis net assets beginning of year

Cash basis net assets end of year

#### Cash Basis Net Assets

Restricted:
Expendable:
Streets
Debt Service
Other purposes
Unrestricted

#### Total cash basis net assets

***************************************	***************************************					
		Net (Disbursements) Receipts and				
	Changes i	n Cash Basis Net	Assets			
Capital Grants,						
Contributions						
and Restricted	Governmental	Business Type				
Interest	Activities	Activities	Total			
	110 01 11 01 05	110 01 V 1 01 0 5	TOCAL			
	(01 102)					
-	(91,123)	****	(91,123)			
41,536	(378,926)	_	(378,926)			
_	(3,000)	_	(3,000)			
1,000	(303,154)	-	(303,154)			
_	(23,325)	-	(23,325)			
-	(149,445)		(149,445)			
After	(200,388)	_	(200,388)			
_	(289,216)					
	(209,210)		(289,216)			
	Name of the last o	***	-			
42,536	(1,438,577)	-	(1,438,577)			
_		(146,390)	(146,390)			
_	_	(60,620)	(60,620)			
		(66,733)	(66,733)			
		(273,743)	(273,743)			
42,536	(1,438,577)	(273,743)	(1,712,320)			
	767 741		767 741			
	767,741	-	767,741			
	89,587	<del>-</del> .	89,587			
	273,001	_	273,001			
	19,544	12,782	32,326			
	4,700		4,700			
	-	99,939	99,939			
	10,043	·	10,043			
	19,000	(19,000)	10,010			
		(15,000)				
	1 100 (16	02 701	1 077 007			
	1,183,616	93,721	1,277,337			
	(254,961)	(180,022)	(434,983)			
	2,277,318	694,021	2,971,339			
	\$ 2,022,357	513,999	2,536,356			
	2,604	M009	2,604			
	990	_	990			
	676,429	***	676,429			
	1,342,334	513,999	1,856,333			
•	, ,	220,222	2,000,000			
	\$ 2,022,357	513,999	2 536 256			
;	Y 210221331	213,777	2,536,356			

# Statement of Cash Receipts, Disbursements and Changes in Cash Balances Governmental Funds

As of and for the year ended June 30, 2011

		Special	l Revenue	Debt Service
		Road Use	Local Option	G.O. Capital
	General	Tax-#110	Tax-#121	Note #202
Receipts:		•		
Property tax	\$ 641,096	_		_
TIF collections	Q 041,090	_	-	_
Other city tax		_	255,398	-
Licenses and permits	63,266		233,390	-
Use of money and property	34,044	_		-
Intergovernmental	160,918	197,052	_	
Charges for service	71,704	197,032		_
Special assessments	7 1 7 7 0 1			_
Miscellaneous	55,132	_		_
Total receipts	1,026,160	197,052	255,398	_
Disbursements:	,			
Operating:				
Public safety	466,753			-
Public works	350,486	56,736		
Health and social services	3,000	30,730	_	_
Culture and recreation	362,891		_	
Community and economic	42,769	mor.	-	
development	42,705			<del>-</del> .
General government	192,430			-
Debt service	-	_	· —	200,388
Capital projects	_	-	***	***
Business Type	Name -	***		-
Total disbursements	1,418,329	56,736	*****	200,388
Excess of receipts over				
disbursements	. (302 160)	140 316	255,398	(200 200)
disbuisements	(392,169)	140,316	255,396	(200,388)
Other financing sources (uses):				
Operating transfers in	347,410	Access	man .	200,553
Operating transfers out		(95,000)	(220,868)	
Total other financing				
sources (uses)	347,410	(95,000)	(220,868)	200,553
Net change in cash balances	(44,759)	45,316	34,530	165
Cash balances beginning of year	1,768,974	(42,712)	480,183	825
· · · · ·		(12)		
Cash balances end of year	\$1,724,215	2,604	514,713	990
Cash Basis Fund Balances				
Restricted For:				
Streets	-	2,604	-	<b>-</b> ,
For Other Purposes	- Company	-	514,713	-
Debt Service	<b>-</b>	-	-	990
Unassigned	1,724,215			
Total cash basis fund balances	\$1,724,215	2,604	514,713	990

Cap. Proj.	Nonmajor	
Cedar St.	Governmental	
#306		Total
	126,644	767,740
conse	89,587	89,587
-		255,398
-	-	63,266
	2,007	36,051
anso	11,250	369,220
	water C ·	71,704
		-
75	-	55,207
75	229,488	1,708,173
_	000	466,753
	13,240	420,462
400m	***	3,000
-	****	362,891
niece	4,225	46,994
		_
	1000	192,430
_	***	200,388
201,845	87,371	289,216
	_	-
201,845	104,836	1,982,134
(201,770)	124,652	(273,961)
_	and the second s	547,963
	(213,095)	(528,963)
	(213,095)	19,000
(201,770)	(88,443)	(254,961)
(6,719)	76,767	2,277,318
(000 100)	(11 676)	0 000 055
(208, 489)	(11,676)	2,022,357
		0.604
	464	2,604
-	161,716	676,429
_		990
(208,489)	(173,392)	1,342,334
(200 400)	/11 (7/)	2 222 255
(208, 489)	(11,676)	2,022,357

# Reconciliation of the Statement of Cash Receipts, Disbursements and Changes in Cash Balances to the Statement of Activities and Net Assets Governmental Funds

As of and for the year ended June 30, 2011

Total governmental funds cash balances (page 10)	\$ 2,022,357
The city does not have an internal service fund. Therefore there are no reconciling items.	
Cash basis net assets of governmental activities (page 8)	\$ 2,022,357
Net change in cash balances (page 10)	\$ (254,961)
The city does not have an internal service fund. Therefore there are no reconciling items.	
Change in cash balance of governmental activities (page 8)	\$ (254,961)

See notes to financial statements

# Statement of Cash Receipts, Disbursements and Changes in Cash Balances Proprietary Funds

As of and for the year ended June 30, 2011

	Sewer	Water	Nonmajor	Total
Operating receipts:				
Charges for service	\$248,265	287,523	149,686	685,474
Use of money and property	5,441	7,341	_	12,782
Miscellaneous				
Total operating receipts	253,706	294,864	149,686	698,256
Operating disbursements:				
Business type activities	433,913	308,885	216,419	959,217
Total operating				
discbursements	433,913	308,885	216,419	959,217
Excess (deficiency) of receipts		•		
over (under) disbursements	(180,207)	(14,021)	(66,733)	(260,961)
Non-operating receipts (disbursements):				
Operating transfers in	_	name.	73,355	73,355
Operating transfers out	(49,065)	(43,290)	_	(92,355)
SRF Proceeds	80,062	19,877	**************************************	99,939
Total financing sources(uses)	30,997	(23,413)	73,355	80,939
Net change in cash balances	(149,210)	(37,434)	6,622	(180,022)
Cash balances beginning of year	267,356	365,204	61,461	694,021
Cash balances end of year	\$118,146	327,770	68,083	513,999
Cash Basis Fund Balances				
Unrestricted	\$118,146	327,770	68,011	513,927
Restricted for Debt Service	-		72	72
Total cash basis fund balances	\$118,146	327,770	68,083	513,999

See notes to financial statements

Reconciliation of the Statement of Cash
Receipts, Disbursements and Changes in Cash Balances
to the Statement of Activities and Net Assets Proprietary Funds

As of and for the year ended June 30, 2011

Total enterprise funds cash balances (page 12)	\$	513,999
The city does not have an internal service fund. Therefore there are no reconciling items.	Marie de la companya	
Cash basis net assets of business type activities (page 8)	\$	513,999
Net change in cash balances (page 12)	\$	(180,022)
The city does not have an internal service fund. Therefore there are no reconciling items.		
Change in cash balance of business type activities (page 8)	\$	(180,022)

See notes to financial statements

#### Notes to Financial Statements

June 30, 2011

#### (1) Summary of Significant Accounting Policies

The City of Hudson is a political subdivision of the State of Iowa located in Black Hawk County. It was first incorporated in 1893 and operates under the Home Rule provisions of the Constitution of Iowa. The City operates under the Mayor-Council form of government with the Mayor and Council Members elected on a non-partisan basis. The City provides numerous services to citizens, including public safety, public works, health and social services, culture and recreation, community and economic development, and general government services. The City also provides water, sewer, and solid waste utilities for its citizens.

These financial statements present the City of Hudson (the primary government) and excludes Hudson Municipal Electric Utility (HMEU). HMEU is a legally separate from the City, but has the potential to provide specific benefits to, or impose specific burdens on the City. The Utility is governed by a five member board appointed by the Mayor and approved by the City Council. HMEU is a public utility providing electrical service to the citizens of Hudson. Complete financial statements can be obtained from the Utility's administrative office.

#### A. Reporting Entity

For financial reporting purposes, the City of Hudson has included all funds, organizations, agencies, boards, commissions and authorities. The City has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the City to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the City. The City has no component units which meet the Governmental Accounting Standards Board criteria.

#### Jointly Governed Organizations

The City participates in several jointly governed organizations that provide goods or services to the citizenry of the City but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. The City is represented on the Black Hawk County Consolidated Public Safety Communications Board and the Black Hawk County Solid Waste Management Commission.

#### B. Basis of Presentation

Government-wide Financial Statements - The Statement of Activities and Net Assets reports information on all of the nonfiduciary activities of the City. For the most part, the effect of interfund activity has been removed from this statement. Governmental activities, which are supported by tax and intergovernmental revenues, are reported separately from business type activities, which rely to a significant extent on fees and charges for services.

The Statement of Activities and Net Assets presents the City's nonfiduciary net assets. Net assets are reported in two categories:

*Nonexpendable restricted net assets* are subject to externally imposed stipulations which require them to be maintained permanently by the City, including the City's Permanent Fund.

Expendable restricted net assets result when constraints placed on net asset use are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

Unrestricted net assets consist of net assets not meeting the definition of the preceding category. Unrestricted net assets often have constraints on resources imposed by management, which can be removed or modified.

The Statement of Activities and Net Assets demonstrates the degree to which the direct disbursements of a given function are offset by program receipts. Direct disbursements are those clearly identifiable with a specific function. Program receipts include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and 2) grants, contributions and interest on investments restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program receipts are reported instead as general receipts.

<u>Fund Financial Statements</u> – Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor governmental funds.

The City reports the following major governmental funds:

The General Fund is the general operating fund of the City. All general tax receipts and other receipts not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating disbursements, the fixed charges and the capital improvement costs that are not paid from other funds.

#### Special Revenue:

The Road Use Tax Fund (#110) is used to account for road construction and maintenance.

The Local Option Tax Fund (#121) is used to account for the receipt and disbursement of the Local Option Tax.

The Debt Service Fund (#202) is utilized to account for the payment of interest and principal on the City's general long-term debt.

Capital Projects-Cedar Street (#306) is utilized to account for flood mitigation and storm water drainage.

The City reports the following major proprietary funds:

The Enterprise Sewer Fund accounts for the operation and maintenance of the City's waste water treatment and sanitary sewer system.

The Enterprise Water Fund accounts for the operation and maintenance of the City's water system.

#### C. Measurement Focus and Basis of Accounting

The City of Hudson maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with U.S. generally accepted accounting principles.

Under the terms of grant agreements, the City funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants and general receipts. Thus, when program disbursements are paid, there are both restricted and unrestricted cash basis net assets available to finance the program. It is the City's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants and then by general receipts.

When a disbursement in governmental funds can be paid using either restricted or unrestricted resources, the City's policy is generally to first apply the disbursement toward restricted fund balance and then to less-restrictive classifications-committed, assigned and then unassigned fund balances.

Proprietary funds distinguish operating receipts and disbursements from non-operating items. Operating receipts and disbursements generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. All receipts and disbursements not meeting this definition are reported as non-operating receipts and disbursements.

#### D. Governmental Cash Basis Fund Balances:

In the governmental fund financial statements, cash basis fund balances are classified as follows:

<u>Nonspendable</u>-Amounts which cannot be spent because they are legally or contractually required to be maintained intact.

<u>Restricted</u>-Amounts restricted to specific purposes when constraints placed on the use of the resources are either externally imposed by creditors, grantors or state, or federal laws or imposed by law through constitutional provisions or enabling legislation.

Assigned-Amounts the Council intends to use for specific purposes.

<u>Unassigned</u>-All amounts not included in other spendable classifications.

#### E. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Required Supplementary Information. During the year ended June 30, 2011 the City did not exceed amounts budgeted.

#### (2) Cash and Pooled Investments

The City's deposits in banks at June 30, 2011 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The City is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the City Council; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

As of June 30, 2011, the City had no investments, as all ending fund balances were in the form of certificates of deposit, savings accounts and checking accounts.

<u>Interest rate risk</u>-The City's investment policy limits the investment of operating funds (funds expected to be expended in the current budget year or within 15 months of receipt) to instruments that mature within 397 days and meet their definition of *Instruments Eligible for Investment*. Funds not identified as operating funds may be invested in investments with maturities longer than 397 days, but the maturities shall be consistent with the needs and use of the City.

#### (3) Bonds and Notes Payable

Annual debt service requirements to maturity of the General Obligation Capital Loan Notes and Revenue Bonds are as follows:

Year Ending June	-	Obligation Loan Notes Interest	Sewer Rev Clean Wat Principal	renue Bonds er SRF <u>Interest</u>	Water Rev Drinking W <u>Principal</u>	renue Bonds Water SRF <u>Interest</u>
2012 2013 2014 2015 2016 2017-2021 2021-2025	110,000 110,000 115,000 125,000 125,000 725,000 885,000	87,800 80,273 77,025 73,470 72,680 281,537 117,227	22,000 22,000 23,000 23,000 24,000 132,000 11,923	7,738 7,078 6,418 5,728 5,038 13,880	27,000 28,000 29,000 30,000 31,000 166,000 195,000	15,180 14,370 13,530 12,660 11,760 44,430 17,850
2026-2030	2,195,000	781,361	257,923	46,233	506,000	130,105

Year Ending		v Bonds 2010 Water SRF	Water Reve DW SRF Fo		Tot	al
June	Principal	Interest	Principal	Interest	Principal	Interest
2012	7,000	4,479	3,000	2,730	169,000	117,926
2013	7,000	4,269	2,000	1,290	169,000	107,279
2014	7,000	4,059	2,000	1,230	176,000	102,261
2015	8,000	3,849	2,000	1,170	188,000	96,876
2016	8,000	4,410	2,000	1,110	190,000	94,998
2017-2021	43,000	18,360	10,000	4,650	1,067,000	326,857
2022-2026	50,000	11,520	12,000	3,060	1,153,923	150,015
2027-2031	21,123	1,905	13,000	900	34,123	2,805
	151,123	52,850	46,000	14,760	3,156,046	1,033,638

#### Capital Obligation-Capital Loan Notes:

The City issued \$2,600,000 General Obligation Capital Loan Notes, dated June 1, 2006, with variable interest ranging from 3.85% to 4.30%. The notes were issued for the purpose of paying costs of construction of improvements or extensions to the Municipal Water Utility, and construction or reconstruction of streets, water, sewer and storm sewer, together with related work.

- a. Principal and interest on the notes will be paid from the Debt Service Fund.
- b. The notes are subject to prepayment at the option of the Issuer; as a whole or in part, in any order of maturity and within a maturity by lot from any source of available funds, beginning June 1, 2012 and on any date thereafter, at a prepayment price equal to the principal amount of the Notes, together with accrued interest to the date fixed for prepayment, without premium.

#### Revenue Bonds:

The City has two Revenue Bonds from Iowa Finance Authority and its partner Iowa Department of Natural Resources through the State Revolving Fund.

#### \$500,000 Sewer Revenue Capital Loan Note (SRF):

The Sewer Revenue Capital Loan Note, series 2006, with a principal sum of \$500,000 has an interest rate of 3% and matures June 1, 2026. As of June 30, 2011 the City had borrowed \$356,923 on this note. The funds were used in conjunction with other City funds to construct a diffuser across the receiving stream with the objective of meeting NPDES effluent limits. This project also includes the repair of the lagoon liner to prevent leakage. Sludge removal and installation of emergency power are also part of facility improvements. There are three collection system improvements proposed to replace existing sewers because they are hydraulically overloaded and have excessive infiltration and inflow."

Interest is payable semiannually on the 1st day of June and December in each year. Principal is payable annually on the first day of June. The City paid \$8,367 interest and \$21,000 in principal during year ended June 30, 2011. Balance at June 30, 2011 was 257,923.

The note is subject to optional redemption at a price of par plus accrued interest on any interest payment date after the ten (10) year anniversary date of the Loan and Disbursement Agreement. Any optional redemption of this Note may be made from any funds regardless of source, in whole or from time to time in part, in reverse order of maturity, by lot by giving thirty (30) days notice of redemption by certified or registered mail, to the Iowa Finance Authority or other registered owner of the Note.

The City has set up a Sinking Fund to receipt money from the Revenue Fund for the purpose of paying principal and interest on the Notes. The fund shall be known as the "Sewer Revenue Note Principal and Interest Sinking Fund (the "Sinking Fund"). The required amount to be deposited in the Sinking Fund in any month shall be an amount equal to  $1/6^{th}$  of the installment of interest

coming due on the next interest payment date on the then outstanding Notes and Parity Obligations, plus  $1/12^{\rm th}$  of the installment of principal coming due on such Notes on the next succeeding principal payment date until the full amount of such installment is on hand. If the amount in the Sinking Fund exceeds the required amount, the excess shall forthwith be withdrawn and paid into the Revenue Fund. Money in the Sinking Fund shall be used solely for the purpose of paying principal of and interest on the Notes and Parity Obligations as the same shall become due and payable.

#### \$630,000 Water Revenue Capital Loan Note:

The Water Revenue Capital Loan Note, series 2006, with a principal sum of \$630,000 has an interest rate of 3% and matures June 1, 2026. As of June 30, 2011 the City had borrowed \$625,000 on this note. The funds were used for the purpose of paying costs of construction of certain improvements and extensions to the Municipal Water Utility of the City.

Interest is payable semiannually on the 1<sup>st</sup> day of June and December in each year. Principal is payable annually on the first day of June. The City paid \$15,960 in interest and \$26,000 in principal during year ended June 30, 2011. Balance at June 30, 2011 was \$506,000.

The note is subject to optional redemption at a price of par plus accrued interest on any interest payment date after the ten (10) year anniversary date of the Loan and Disbursement Agreement. Any optional redemption of this Note may be made from any funds regardless of source, in whole or from time to time in part, in reverse order of maturity, by lot by giving thirty (30) days notice of redemption by certified or registered mail, to the Iowa Finance Authority or other registered owner of the Note.

The City has set up a Sinking Fund to receipt money from the Revenue Fund for the purpose of paying principal and interest on the Notes. The fund shall be known as the "Water Revenue Note Principal and Interest Sinking Fund (the "Sinking Fund"). The required amount to be deposited in the Sinking Fund in any month shall be an amount equal to  $1/6^{\rm th}$  of the installment of interest coming due on the next interest payment date on the then outstanding Notes and Parity Obligations, plus  $1/12^{\rm th}$  of the installment of principal coming due on such Notes on the next succeeding principal payment date until the full amount of such installment is on hand. If the amount in the Sinking Fund exceeds the required amount, the excess shall forthwith be withdrawn and paid into the Revenue Fund. Money in the Sinking Fund shall be used solely for the purpose of paying principal of and interest on the Notes and Parity Obligations as the same shall become due and payable.

#### \$183,000 Water Revenue Loan and Disbursement Agreement:

The Water Revenue Loan and Disbursement Agreement, series 2010A issued pursuant with provisions of Sections 384.24A and 384.83 of the Code of Iowa, 2009, with a maximum loan amount of \$183,000, has an interest rate of 3% and matures June 1, 2030. As of June 30, 2011 the City had borrowed \$158,123 on this note. Iowa Finance Authority deducted a 1% initiation fee of \$1,830. The funds are to be used to pay a portion of the cost of constructing improvements on extensions to the Utility.

Bonds are subject to optional redemption at par plus accrued with prior written consent of the Iowa Finance Authority or if Project is damaged or destroyed. Redemption is inverse order of maturity upon no less than thirty days notice of redemption.

Interest is payable semiannually on the first day of June and December in each year beginning June 1, 2010. Principal is payable annually on the first day of June each year beginning June 1, 2011.

The City is to create a Water Revenue Bond Sinking Fund, commencing March 1, 2010, to be used for the purpose of paying principal and interest on the Outstanding Notes.

#### \$46,000 Forgivable Loan and Disbursement Agreement:

The City has entered into a Forgivable Loan and Disbursement Agreement with the Iowa Department of Natural Resources. The proceeds are to be used for the operation or infrastructure of the Water System for the purpose of providing safe drinking water to the customers thereof. The loan will be forgiven as long as the City fulfills its obligations under the agreement.

The City's obligation under the agreement is evidenced by a duly authorized and issued water revenue bond and shall be payable if the City does not fulfill its obligation. The Water Revenue Bond, series 2010B issued pursuant with provisions of Sections 384.24A and 384.83 of the Code of Iowa, 2009, has an interest rate of 3% and matures June 1, 2030. Bonds are subject to optional redemption at par plus accrued with prior written consent of the Iowa Finance Authority or if Project is damaged or destroyed. Redemption is inverse order of maturity upon no less than thirty days notice of redemption.

Interest is payable semiannually on the first day of June and December in each year beginning June 1, 2011. Principal is payable annually on the first day of June each year beginning June 1, 2011.

As of June 30, 2011 no interest or principal has been paid on this note. The Water System is expected to be completed during the year ending June 30, 2012. At that time the note is expected to be forgiven.

The City is to create a Water Revenue Bond Sinking Fund, commencing June 1, 2010, to be used for the purpose of paying principal and interest on the Outstanding Notes. As of June 30, 2011 the City had not set up such sinking fund.

#### (4) Pension and Retirement Benefits

#### Iowa Public Employees Retirement System-

The City contributes to the Iowa Public Employees Retirement System (IPERS), which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits, which are established by state statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P.O. Box 9117, Des Moines, Iowa, 50306-9117.

Most regular plan members are required to contribute 4.30% of their annual covered salary and the City is required to contribute 6.65% of covered salary. Certain employees in special risk occupations and the City contribute an actuarially determined contribution rate. Contribution requirements are established by state statute. The City's contributions to IPERS for the years ended June 30, 2011, 2010 and 2009 were \$45,641, \$43,523, and \$39,113 respectively, equal to the required contributions for each year.

#### (5) Other Postemployment Benefits (OPEB)

Plan Description-The City operates a single-employee retiree benefit plan which provides medical/ prescription drug benefits for retirees and their spouses. There are 14 active and retired members in the plan. Participants must be age 55 or older at retirement.

The medical/ prescription drug benefits are provided through a fully-insured plan with Wellmark. Retirees under age 65 pay the same premium for the medical/ prescription drug benefits as active employees.

<u>Funding Policy</u>- The contribution requirements of plan members are established and may be amended by the City. The City currently finances the retiree benefit plan on a pay-as-you-go basis. The most recent active member monthly premiums for the City and plan members are \$488 for single coverage, \$1,497 for employee and children, \$999 for employee and spouse and \$1,497 for family coverage. The same monthly premiums apply to retirees. For the year ended June 30, 2011, the City contributed \$87,831 and plan members eligible for benefits contributed \$12,538 to the plan.

#### (6) Compensated Absences

City of Hudson employees accumulate a limited amount of earned but unused vacation and sick leave hours based on the length of employment. It is payable when used and may be accumulated at a rate of 10 days per year, to a maximum of 90 days. At the end of employment, any employee with accumulated sick leave will be paid 15% of their accumulated sick leave. Vacation is payable when used and accumulates based on an employee's anniversary date. Vacation may be accumulated past the anniversary date in isolated cases specifically approved by the City council. The City also has a policy of paying an employee up to 50% of the employee's accumulated vacation time, at the current pay rate. Employees are also able to convert unpaid overtime hours into comp time at time and onehalf. These accumulations are not recognized as disbursements by the City until used or paid. At the end of employment, the City is liable for earned vacation, for comp time, and for accumulated sick leave. The City's approximate liability for earned vacation termination payments payable to employees at June 30, 2010 is The City's approximate liability for earned comp time payable to employees at June 30, 2011 is \$13,909. The City's approximate liability for sick leave at June 30, 2011 is \$66,499. This liability has been computed based on rates of pay in effect at June 30, 2011.

#### (7) Interfund Transfers

The detail of interfund transfers for the year ended June 30, 2011 is as follows:

Transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to disburse the resources.

Transfer from	Amount
Capital Projects: Local Option Special Revenue:	\$ 220,868
Employee Benefits	$\frac{126,542}{347,410}$
	Capital Projects: Local Option Special Revenue:

Debt Service:	Capital Projects:	
	TIF	86,553
	Special Revenue:	
	Road Use Tax	95,000
	Business Type:	
	Sewer	19,000
		<u>200,553</u>
Business Type:	Business Type:	
Water Sinking	Water	43,290
Sewer Sinking	Sewer Sinking	30,365
Total Interfund Transf	ers	\$ <u>621,318</u>

#### (8) Related Party Transactions

The City had business transactions between the City and City employees totaling \$5,785 during the year ended June 30, 2011.

#### (9) Risk Management

The City is exposed to various risks of loss related to torts; theft, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. These risks are covered by the purchase of commercial insurance. The City assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

#### (10) Deficit Balance

The Special Revenue- I Jobs, RAGBRAI, Employee Benefits and TIF Funds, Capital Projects-Safe Room, North Tier and Cedar Street Funds Proprietary Fund-Water Sinking had a deficit balances at June 30, 2011. The City will eliminate with the receipt of funds or the transfer of funds.

#### (11) Landfill Commitment

The City of Hudson participates in a 28E organization with Black Hawk County and other cities in Black Hawk County. This organization is the Black Hawk County Solid Waste Management Commission.

#### (12) Hudson Municipal Communications Utility

The City has formed a Hudson Municipal Communication Utility (HMCU) under code section 388.10.2 to determine status of telecommunications for the City of Hudson. MCU's financial activity will be kept separate from the City and it will receive its own audit. During the year ended June 30, 2006 The City loaned MCU \$5,000.

During the year ended June 30, 2007, The City loaned MCU \$15,000.

During the year ended June 30, 2009 HMCU paid \$13,485 in principal and \$1,000 in interest on the above loan. This left a balance of \$6,515 due as of June 30, 2009.

During the year ended June 30, 2010 the City agreed to accept \$1,515 as final payment on this debt. This payment was received in July 2010.

#### (13) Hudson Electric Municipal Utility

The City has formed Hudson Municipal Electric Utility (HMEU). On July 1, 2008 Hudson Municipal Electric Utility (HMEU) took over all electric operations, including the billing and collection, of the City.

#### (14) Equipment Leases

The City had a lease with Waterloo Implement for a 2010 John Deere #6430 and a 2009 John Deere #673. The lease is for the period May 1, 2010 thru April 30, 2011. The City paid \$5,196 on the lease for the year ended June 30, 2011.

The City has a lease with Waterloo Implement for a John Deere zero turn mower. The lease is for the period May 1, 2010 to December 1, 2010. The city paid \$2,700 on this lease for the year ended June 30, 2011.

#### (15) Litigation

There is no pending litigation pending involving the City of Hudson.

#### (16)Subsequent Events

In August 2011 the City issued General Obligation Refunding and Corporate Purpose Bonds in the amount of \$4,850,000. Funds are to be used to prepay the 2006 General Obligation Bonds and for various projects.



#### Budgetary Comparison Schedule of Receipts, disbursements, and Changes in Balances -Budget and Actual (Cash Basis) - All Governmental Funds and Proprietary Funds Required Supplementary Information

Year ended June 30, 2011

-				
Go		Proprietary	Less Funds not	
			_	
#000##################################	Actual	Actual	be Budgeted	Net
\$	767 740			767 740
•	*	_	-	767,740
٥	*	_		89,587 255,398
	· ·	_	_	63,266
	,	12 782		48,833
	•	-	_	369,220
	•	685 474		757,178
		-		737,176
	55.207			55,207
Nicoland Company		698,256		2,406,429
Winnessee				
	466,753		-	466,753
	,		· •	420,462
	,		_	3,000
	362,891			362,891
	•	and a	***	46,994
	•		-	192,430
		-	-	200,388
	289,216	-	-	289,216
		959,217	***	959,217
	1,982,134	959,217		2,941,351
	(273,961)	(260,961)	-	(534,922)
once organization society.	19,000	80,939	and the second s	99,939
	(254,961)	(180,022)	_	(434,983)
	2,277,318	694,021		2,971,339
\$ 2	2,022,357	513,999	-	2,536,356
	\$	\$ 89,587 255,398 63,266 36,051 369,220 71,704 55,207 1,708,173 466,753 420,462 3,000 362,891 46,994 192,430 200,388 289,216 	Funds Actual  \$ 767,740	Governmental Funds         Proprietary Funds Required to be Budgeted           \$ 767,740         -           \$ 89,587         -           255,398         -           63,266         -           36,051         12,782           369,220         -           71,704         685,474           -         -           55,207         -           1,708,173         698,256           466,753         -           420,462         -           3,000         -           46,994         -           192,430         -           200,388         -           289,216         -           -         959,217           1,982,134         959,217           2(273,961)         (260,961)           19,000         80,939           -         -           (254,961)         (180,022)           2,277,318         694,021

ee accompanying independent auditor's report.

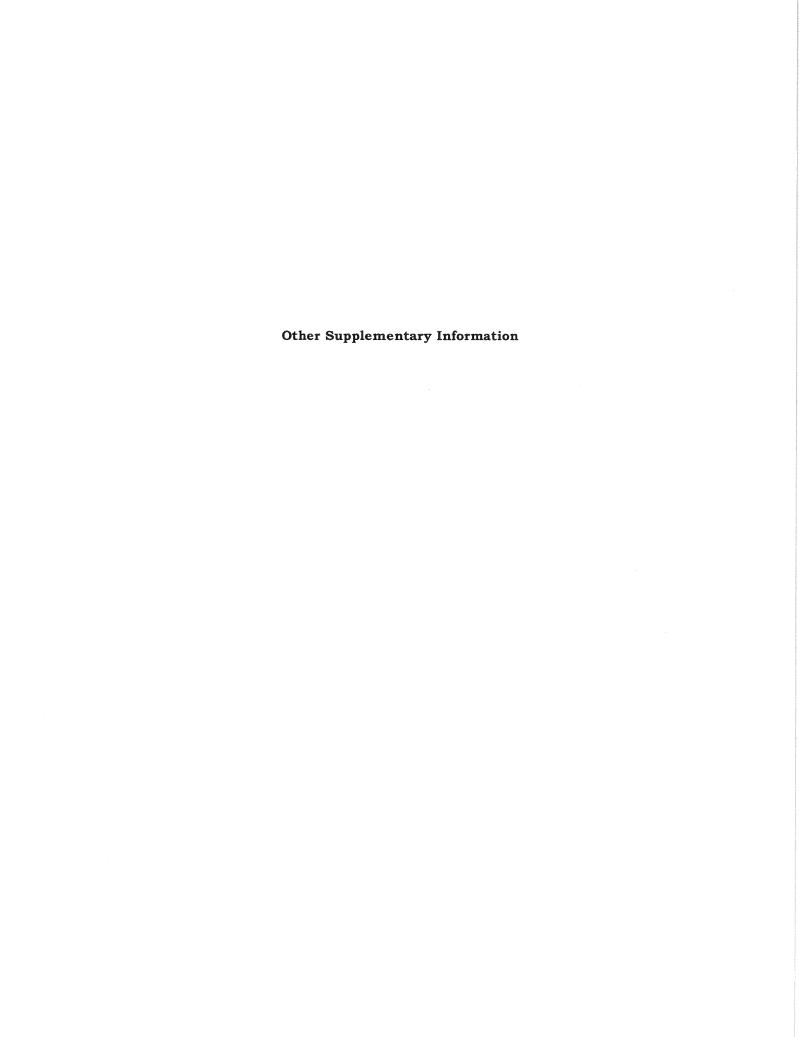
	Final to		
	Budgeted Amounts		
Original	Final	Variance	
766.605	766.605	1 10=	
766,605	766,605	1,135	
86,553	86,553	3,034	
225,184	225,184	30,214	
30,925	30,925	32,341	
59,700	59,700	(10,867)	
1,376,832	1,866,832	(1,497,612)	
2,074,084	1,924,084	(1,166,906)	
- 22.040	-	-	
33,040	33,040	$\frac{22,167}{(2.586,404)}$	
4,652,923	4,992,923	(2,586,494)	
518,094	552,094	85,341	
975,746	1,118,562	698,100	
3,000	3,000	_	
824,210	824,210	461,319	
51,531	51,531	4,537	
203,017	203,017	10,587	
287,481	287,481	87,093	
·	438,000	148,784	
1,838,822	1,935,773	976,556	
4,701,901	5,413,668	2,472,317	
(48,978)	(420,745)	(114, 177)	
	71,000	28,939	
(48,978)	(349,745)	(85,238)	
2,823,310	2,823,310	148,029	
		and the second s	
2,774,332	2,473,565	62,791	

Notes to Required Supplementary Information - Budgetary Reporting

June 30, 2011

In accordance with the Code of Iowa, the City Council annually adopts a budget on the cash basis following required public notice and hearing for all funds except Internal Service Funds and Fiduciary Funds. The annual budget may be amended during the year utilizing similar statutorily prescribed procedures.

Formal and legal budgetary control is based upon ten major classes of disbursements known as functions, not by fund or fund type. These ten functions are: public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service, capital projects, business type activities and non-program. Function disbursements required to be budgeted include disbursements for the General Fund, Special Revenue Funds, Debt Service Fund, Capital Projects Funds and Proprietary Funds. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. During the year, the budget was amended and increased budged receipts by \$411,000 and increased budgeted disbursements by \$711,767.



## Statement of Cash Receipts, Disbursements and Changes in Cash Balances Nonmajor Governmental Funds

As of and for the year ended June 30, 2011

		onMajor Special	NonMajor Capital	
		Revenue chedule 2	Projects Schedule 3	Total
Receipts:		illedaic 2	Belleddie 3	
Property tax Tax increment financing collections	\$	126,644 89,587	-	126,644 89,587
Other city tax Use of money and property		2.007	-	- 0.007
Intergovernmental Miscellaneous	-	2,007 11,250	-	2,007 11,250
Total receipts	AND COMPANY OF THE PROPERTY OF	229,488		229,488
Disbursements: Operating:				
Public Works		13,240	_	13,240
Community and Economic		4,225	_	4,225
Development		,		,
Capital Projects		-	87,371	87,371
Business Type activities				
Total disbursements		17,465	87,371	104,836
Excess (deficiency) of receipts over (under) disbursements	****	212,023	(87,371)	124,652
Other financing sources:				
Operating transfers in Operating transfers out		(213,095)	-	- (212.005)
operating transiers out	éssesses en consenses en consen	(213,093)		(213,095)
Net change in cash balances		(1,072)	(87,371)	(88,443)
Cash balances beginning of year		150,389	(73,622)	76,767
Cash balances end of year	\$	149,317	(160,993)	(11,676)
Cash Basis Fund Balances				
Restricted for Other Purposes	\$	161,716	-	161,716
Unassigned	***************************************	(12,399)	(160,993)	(173,392)
	\$	149,317	(160,993)	(11,676)

#### Statement of Cash Receipts, Disbursements and Changes in Cash Balances Nonmajor Governmental Funds-Special Revenue

As of and for the year ended June 30, 2011

			<del></del>	Special Rev	enue		
	#002 Ragbrai	#111 IJOBS	#112 Employee Benefits	#125 TIF CAP PROJ	#126 TIF SURPLUS	#127 TIF	Total
Receipts: Property tax Tax increment financing collections Other city tax	\$ -	<del>-</del> -	126,644	- -	-	- 89,587	126,644 89,587
Use of money and property Intergovernmental		11,250	-	-	2,007		2,007 11,250
Total receipts	-	11,250	126,644	-	2,007	89,587	229,488
Disbursements: Operating:							
Public works Community and economic development	4,225	11,250	-	-	-	1,990	13,240 4,225
Debt service Capital Projects	-	_	-	-	-	-	-
Total disbursements	4,225	11,250	_	-	_	1,990	17,465
Excess (deficiency) of receipts over (under) disbursements	(4,225)		126,644	-	2,007	87,597	212,023
Other financing sources: Operating transfers in Operating transfers out	-	-	(126,542)	-	-	- (86,553)	- (213,095)
Net change in cash balances	(4,225)	-	102	_	2,007	1,044	(1,072)
Cash balances beginning of year	*	(1,054)	(6,745)	11,337	148,372	(1,521)	150,389
Cash balances end of year	\$ (4,225)	(1,054)	(6,643)	11,337	150,379	(477)	149,317
Cash Basis Fund Balances Restricted for Other Purposes Unassigned	(4,225)	(1,054)	- (6,643)	11,337	150,379	- (477)	161,716
- Tabbighea	\$ (4,225)	(1,054) $(1,054)$	(6,643)	11,337	150,379	(477) (477)	(12,399) 149,317

## Statement of Cash Receipts, Disbursements and Changes in Cash Balances Nonmajor Governmental Funds-Capital Projects

As of and for the year ended June 30, 2011

	Capital Projects				
	#304 SAFE ROOM	#305 North Tier	Total		
			Total		
Receipts:					
Property tax	\$ -	-	-		
Tax increment financing collections	-	-			
Other city tax Use of money and property	_	au.	-		
Intergovernmental	-	-	<del></del>		
Miscellaneolus	_		_		
Total receipts					
Disbursements: Operating:					
Capital Projects	100	87,271	87,371		
Total disbursements	100	87,271	87,371		
Excess (deficiency) of receipts over (under)					
disbursements	(100)	(87,271)	(87,371)		
Other financing sources:					
Operating transfers in	-	-	-		
Operating transfers out					
Net change in cash balances	(100)	(87,271)	(87,371)		
	,	(,,	(37,37.2)		
Cash balances beginning of year	(12,249)	(61,373)	(73,622)		
Cash balances end of year	\$ (12,349)	(148,644)	(160,993)		
Cash Basis Fund Balances	d. (1000)	(4.00			
Unassigned	\$ (12,349)	(148,644)	(160,993)		
Total cash basis fund balances	\$ (12,349)	(148,644)	(160,993)		

## Statement of Cash Receipts, Disbursements and Changes in Cash Balances Nonmajor Propietary Funds

As of and for the year ended June 30, 2011

	#670 Solid Waste	#601 Water Sinking	#611 Sewer Sinking	#740 Storm Water	#630 Electric	Total
Operating Receipts: Charges for service Use of money and property Miscellaneous	114,723	- - -	- - -	34,963 - -	· -	149,686 - -
Total operating receipts	_114,723		-	34,963		149,686
Operating Disbursements: Business type activities	128,934	55,361	32,124		_	216,419
Total operating disbursements	128,934	55,361	32,124	-		216,419
Excess (deficiency) of receipts over (under) disbursements	(14,211)	(55,361)	(32,124)	34,963	-	(66,733)
Other financing sources: Operating transfers in Operating transfers out		43,290	30,065	-	<del>-</del>	73,355
Net change in cash balances	(14,211)	(12,071)	(2,059)	34,963	-	6,622
Cash balances beginning of year	30,738	9,068	5,134	18	16,503	61,461
Cash balances end of year	16,527	(3,003)	3,075	34,981	16,503	68,083
Cash Basis Fund Balances Unrestricted Restricted for Debt Service	16,527 	(3,003)	3,075	34,981	16,503 -	68,011 72
Total cash basis fund balances	16,527	(3,003)	3,075	34,981	16,503	68,083

# CITY OF HUDSON SCHEDULE OF INDEBTEDNESS JUNE 30, 2011

	Date of Issue	Interest Rates	Amount Originally Issued	Balance 7/1/2010
General Obligation Capital Ln Notes, Series 2006	6/1/2006	3.85-4.3%	2,600,000	2,300,000
Sewer Revenue Capital Ln Notesd, Series 2006 CWSRF	6/16/2006	3.00%	500,000	278,923
Water Revenue Capital Ln Note, Series 2006 DWSRF	6/16/2006	3.00%	630,000	532,000
Water Revenue Loan and Disbursement Agreement Iowa Finance Authority Seroes 2010-A SRF DW LOAN-DSG0133R	2/15/2010	3.00%	183,000	158,123
Water Revenue Bond Iowa Finance Authority Series 2010B SRF DW LOAN DFG0134R	2/15/2010	3.00%	46,000	

## Schedule 5

-	Issued During Year	Redeemed During Year	Balance 6/30/2011	Interest Paid	Interest Due and Unpaid
	_	105,000	2,195,000	94,938	_
	_	21,000	257,923	8,367	-
A		26,000	506,000	15,960	-
	-	7,000	151,123	4,613	
		_	46,000	_	

### Bond and Note Maturities

June 30, 2011

		l Obligation Loan Notes	Sewer Revenue Clean Water SRF		Water Revenue Drinking Water SRF		
Year	Issued (	June 1, 2006	Issued J	une 16,2006	Issued Ju	ne 16,2006	
Ending	Interest		Interest		Interest		
June 30,	Rates	Amount	Rates	Amount	Rates	Amount	
2012 2013 2014 2015 2016	4.00 3.85 3.90 3.95 4.00	110,000 110,000 115,000 125,000	3.00 3.00 3.00 3.00	22,000 22,000 23,000 23,000	3.00 3.00 3.00 3.00	27,000 28,000 29,000 30,000	
2017	4.00	125,000 130,000	3.00 3.00	24,000 25,000	3.00 3.00	31,000 32,000	
2018 2019 2020	4.10 4.10 4.15	140,000 145,000 155,000	3.00 3.00 3.00	26,000 26,000 27,000	3.00 3.00 3.00	32,000 33,000 34,000	
2021 2022 2023	4.20 4.20 4.25	155,000 160,000 170,000	3.00 3.00 _	28,000 11,923	3.00 3.00 3.00	35,000 37,000 38,000	
2024 2025 2026 2027	4.25 4.30 4.30	175,000 185,000 195,000			3.00 3.00 3.00 _	39,000 40,000 41,000	
2028 2029 2030		Φ0.10F.000		255.000			
		\$2,195,000	denies stanon	257,923	Marintonia de la companio della comp	506,000	

#### Note:

Sewer Revenue Note totals \$500,000, but at June 30, 2011 the City had borrowed only \$356,923 and had paid back \$78,000 leaving a balance of \$278,923. The above is based on the original schedule.

Water Revenue Bonds Note totals \$46,000 and has a balance of \$46,000 as of June 30, 2011. This loan is forgivable if the City satisfies certain criteria.

Water Revenue Note totals \$183,000, but at June 30, 2011 the City had borrowed \$158,123 less a 1% initiation fee. The above is based on the original schedule.

Water Revenue Bonds DW SRF Forgivable Water Revenue Bonds Drinking Water SRF

	eb. 15, 2010	<u>Issued Fel</u>	o. 15, 2010
Interest		Interest	
Rates	Amount	Rate	Amount
3.00	3,000	3.00	7,000
3.00	2,000	3.00	7,000
3.00	2,000	3.00	7,000
3.00	2,000	3.00	8,000
3.00	2,000	3.00	8,000
3.00	2,000	3.00	8,000
3.00	2,000	3.00	8,000
3.00	2,000	3.00	9,000
3.00	2,000	3.00	9,000
3.00	2,000	3.00	9,000
3.00	2,000	3.00	9,000
3.00	2,000	3.00	10,000
3.00	3,000	3.00	10,000
3.00	3,000	3.00	10,000
3.00	3,000	3.00	11,000
3.00	3,000	3.00	11,000
3.00	3,000	3.00	10,123
3.00	3,000	•	······································
3.00	3,000		
MINISTER COLUMN TO A COLUMN TO	46,000		151,123

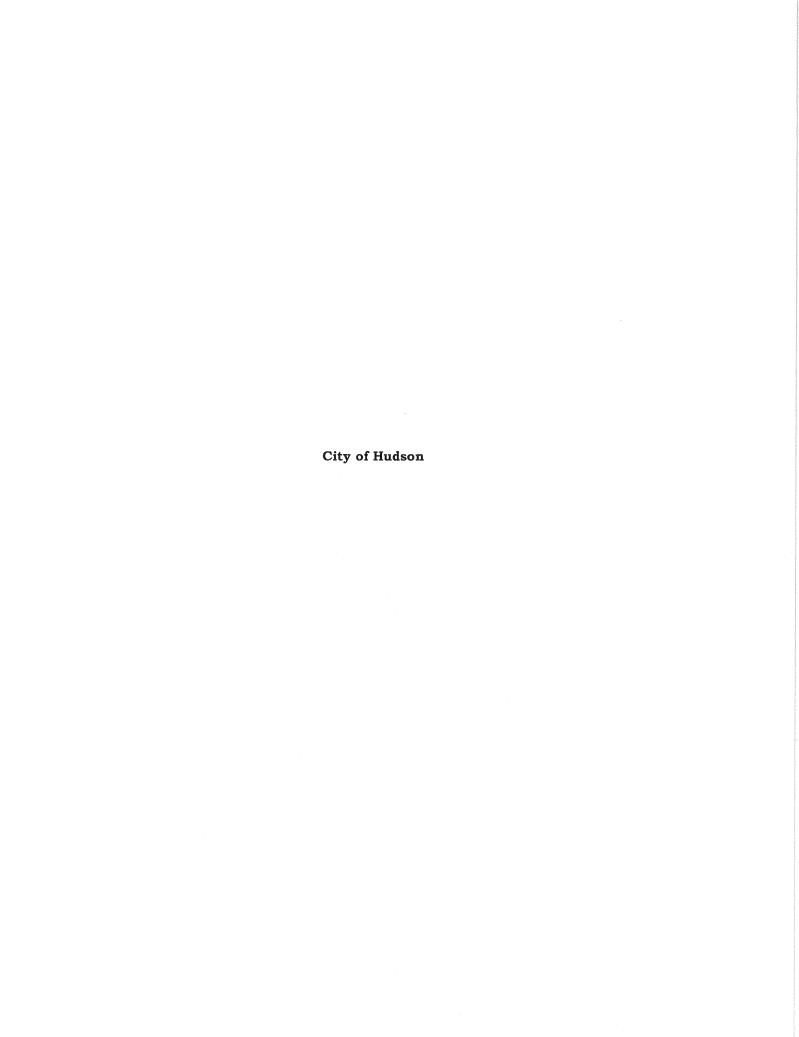
City of Hudson

## Schedule of Receipts by Source and Disbursements By Function All Governmental Funds

For the Last Seven Years Ended June 30

		2011	2010	2009	2008
Receipts:					
Property tax	\$	767,740	735,485	702,182	664,085
Tax increment financing		89,587	85,291	85,849	83,541
Other city tax		255,398	260,965	256,879	252,649
Licenses and permits		63,266	47,850	39,445	43,283
Use of money and property		36,051	116,637	109,803	87,998
Intergovernmental		369,220	339,158	304,243	329,042
Charges for service		71,704	61,605	65,139	63,575
Special assessments		-	-	-	, -
Miscellaneous	***************************************	55,207	24,788	26,476	76,147
Total		1,708,173	1,671,779	1,590,016	1,600,320
Disbursements:					
Operating:					
Public safety		466,753	390,220	733,212	407,123
Public works		420,462	339,263	325,640	332,346
Health and social services		3,000	3,000	3,045	3,000
Culture and recreation		362,891	319,378	306,881	310,679
Community and economic			,	000,001	010,079
development		46,994	43,225	44,230	46,921
General government		192,430	245,411	240,505	241,598
Debt service		200,388	199,338	203,338	206,939
Capital projects		289,216	80,341		383,001
Business type			- ,		
Total	\$	1,982,134	1,620,176	1,856,851	1,931,607

2007	2006	2005	2004
662.057	670.040	F70 (10	260.004
663,057	679,949	579,612	368,284
53,445	61,042	337,583	486,161
224,717	233,252	218,195	208,337
37,024	40,125	33,009	29,230
114,536	104,153	76,821	131,948
288,862	400,681	430,497	429,640
41,355	25,971	27,054	29,522
-	-	_	_
32,389	37,620	32,569	30,173
1 455 005	1 =00 =00		
1,455,385	1,582,793	1,735,340	1,713,295
408,563	435,337	344,562	202.008
960,408	,		392,908
•	599,231	321,786	330,094
4,500	2,500	1,787	664
314,752	276,246	346,490	389,201
601,328	140,978	74,673	158,660
227,196	245,170	208,078	205,096
106,938	952,913	177,773	177,063
-	38,395	123,745	177,000
-	-	120,770	-
2,623,685	2,690,770	1,598,894	1,653,686



James R. Ridihalgh, C.P.A. Gene L. Fuelling, C.P.A Donald A. Snitker, C.P.A.

14 East Charles St, PO Box 639 Oelwein, IA 50662 (319)283-1173 Fax (319)283-2799

## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Mayor and Members of the City Council:

We have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of Hudson, Iowa, as of and for the year ended June 30, 2011, which collectively comprise the City's basic financial statements listed in the table of contents, and have issued our report thereon dated October 31, 2011. Our report expressed unqualified opinions on the financial statements which were prepared in conformity with an other comprehensive basis of accounting. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

## Internal Control Over Financial Reporting

In planning and performing our audit, we considered the City of Hudson's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Hudson's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City of Hudson's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses and, therefore, there can be no assurance all deficiencies, significant deficiencies or material weaknesses have been identified. However, as discussed below, in the accompanying Schedule of Findings and Questioned Costs, we identified certain deficiencies in internal control over financial reporting we consider to be material weaknesses and other deficiencies we consider to be material weaknesses.

A deficiency in internal control is a deficiency, or a combination of deficiencies, in internal control which is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiency described in Part II of the accompanying Schedule of Findings and Questioned Costs as II-C-11 to be material weaknesses.

A significant deficiency is a deficiency, or a combination of deficiencies, in internal control which is less severe than a material weakness, yet I important enough to merit attention by those charged with governance. We consider the deficiencies described in Part II of the accompanying Schedule of Findings and Questioned Costs as items II- $\Lambda$ -11 and II-B-11 to be significant deficiencies.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Hudson's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under <u>Government Auditing Standards</u>.

Comments involving statutory and other legal matters about the city's operations for the year ended June 30, 2011 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the City. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

The City of Hudson's responses to findings identified in our audit are described in the accompanying Schedule of Findings and Questioned Costs. While we have expressed our conclusions on the City's responses, we did not audit Hudson's responses and, accordingly, we express no opinion on them.

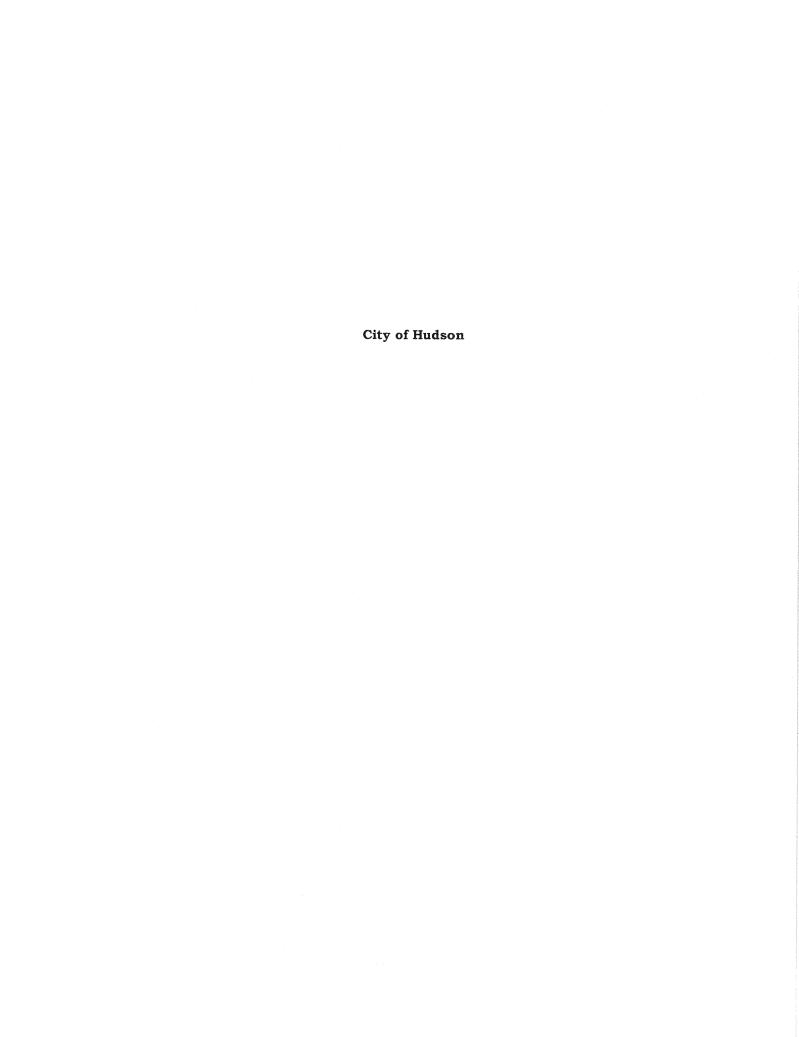
This report, a public record by law, is intended solely for the information and use of the officials, employees and citizens of the city of Hudson and other parties to whom Hudson may report, including federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of the City of Hudson during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

Ridihalgh, Fuelling, Snitker, Weber & Co., P.C.

Riddelph, Fuelling, Snither, Weber FG., P.C.

October 31, 2011



#### Schedule of Findings and Questioned Costs

June 30, 2011

## Part I: Summary of the Independent Auditor's Results:

- (a) An unqualified opinion was issued on the financial statements which were prepared on the basis of cash receipts and disbursements, which is a comprehensive basis of accounting other than U.S. generally accepted accounting principles.
- (b) Significant deficiencies in internal control over financial reporting were disclosed by the audit of the financial statements, including material weaknesses.
- (c) The audit did not disclose any non-compliance which is material to the financial statements.

#### Part II: Findings Related to the Financial Statements:

#### SIGNIFICANT DEFICIENCIES:

II-A-11 Reconciliation of Bank Statement – One important aspect of the control of cash is the reconciliation of City's Fund Balance to bank statements. That reconciliation should be reviewed by another individual and in turn reconciled to the Clerk's report. We noted that the City was reconciling to bank statements, but adjustments were not being made to reconcile the City's Fund Balance to the reconciliations.

<u>Recommendation</u> – All adjustments should be made to the City's Fund Balance so as to agree with bank reconciliations.

<u>Response</u> – The City will be sure that all adjustments to the Clerk's report will be reflected on the bank reconciliations.

<u>Conclusion</u> – Response accepted.

II-B-11 <u>Significant Deficiency</u> – The City of Hudson, Iowa prepares financial statements, but does not employ an accounting staff with the technical expertise to prepare its financial statements (including footnotes disclosures) in conformity with accounting principles general accepted in the United States of America; therefore, it relies on its auditors to prepare such statements.

<u>Management Response</u> – Management feels that having the auditors draft the financial statements and notes is a tolerable situation. Internal financial statements are prepared monthly for reporting and decision making purposes. The requirements and form of the audited statements are different than the internal needs and change occasionally. Given the size of the organization, it is helpful to rely on the expertise of the auditors to monitor those requirements. Management approves the draft financial statements prior to their issuance.

#### Schedule of Findings and Questioned Costs

June 30, 2011

II-C-11 Segregation of Duties – One important aspect of internal control is the segregation of duties among employees to prevent an individual employee from handling duties which are incompatible. City of Hudson is a small city with an office staff consisting of one utility clerk, one accounts payable/data entry clerk, one receptionist/secretary and a city clerk. All four employees can have custody of cash before depositing. The utility clerk, accounts payable/data entry clerk and the receptionist can record cash as it is received. The utility clerk, accounts payable/data entry clerk and the receptionist/secretary prepare deposit tickets.

<u>Recommendation</u> – We realize segregation of duties is difficult with a limited number of office employees. However, the City should review its control procedures to obtain the maximum internal control possible under the circumstances.

<u>Response</u> – The City will review its controls procedures in an attempt to maximum internal control where possible under the circumstances.

<u>Conclusion</u> – Response accepted.

#### INSTANCES OF NON-COMPLIANCE

#### Part III: Findings and Questioned Costs for Federal Awards:

There were no findings and questioned costs for federal awards.

#### Part IV: Other Findings Related to Statutory Reporting:

- IV-A-11 Official Depositories A resolution naming official depositories has been approved by the City. The maximum deposit amounts stated in the resolution were not exceeded during the year ended June 30, 2011.
- IV-B-11 <u>Certified Budget</u> City disbursements did not exceed budgeted amounts during the year ended June 30, 2011.
- IV-C-11 <u>Questionable Disbursements</u> We noted no disbursements that fail to meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979.
- IV-D-11 <u>Travel Expense</u> No disbursements of City money for travel expenses of spouses of City officials or employees were noted.
- IV-E-11 <u>Business Transactions</u> Business transactions between the City and City officials or employees are detailed as follows:

Name, Title and Business Connection	Transaction Description	<u>Amount</u>
Mary Bucy, Library Director, Owner of Bucy Cleaning	Janitorial services	\$5,785

The transaction with the Library Director does not appear to represent a conflict of interest since it was entered into through competitive bidding.

- IV-F-11 <u>Bond Coverage</u> Surety bond coverage of City officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to insure that the coverage is adequate for current operations.
- IV-G-11 <u>Council Minutes</u> No transactions were found that we believe should have been approved in the Council minutes but were not.
- IV-H-11 <u>Deposits and Investments</u> We noted no instances of noncompliance with the deposit and investment provisions of Chapter 12B and 12C of the Code of Iowa and the City's investment policy.

Staff

This audit was performed by:

Donald A. Snitker, CPA, Audit Partner Al Flick, CPA, Staff